HASC: Adults' Health and Care Transformation to 2019 Revenue Saving Proposals

Graham Allen
Director of Adults' Health and Care
21 September 2017



Summary

- Council and Departmental context
- Adult Social Care budget and T19 reductions
- Adult Social Care saving proposals
- Public Health budget reductions
- Risk and equality highlights
- Consultation key findings



Hampshire County Council Context

- Over the period 2010 2017 £340m saved across Hampshire County Council – proven track record in achieving required savings, whilst maintaining service provision
- Transformation to 2019 requires further savings of £140m, of which;
 - £20m already identified through a number of Treasury Management measures
 - Remaining £120m applied on a straight line basis (19%) across all departments
 - Adults' Health and Care share = £56m



Departmental Context

- Demography and complexity demand pressures
- Whole system pressures, alongside individual organisational challenges – these pressures can be summarised as;
 - Quality / safety
 - Workforce
 - Financial challenge



Adult Social Care Reductions



Efficiencies Programme - £24.4m



Cost Reductions and Efficiencies
Programme - £26.9m



Transformation to 2015 Programme - £40.7m



Transformation to 2017
Programme - £43.1m

2017 - 19

Transformation to 2019 Programme - £55.9m

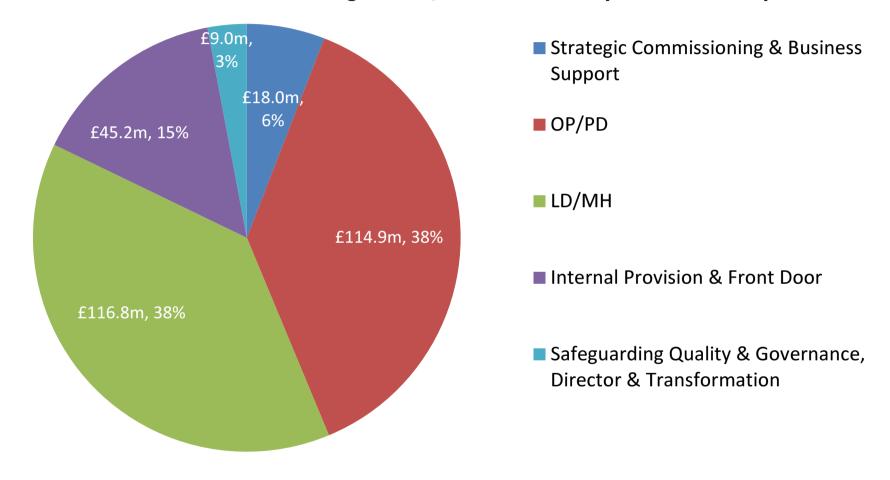
By 2019 - 20

Cumulative Saving Total - £191m



Adult Social Care Budget

Adult Social Care - Net Budget 2017/18 of £303.9m by Service Activity





T19 Approach

Principles:

- Prevention: Strengthen the prevention strategy to reduce and/or contain demand
- Independence: Increase the number of clients living independently and reduce the cost of care
- Productivity: Improve efficiency and productivity of the department's operations
- External spend: Increase outcomes and service efficiency from commissioned services



Adult Social Care T19 Programme

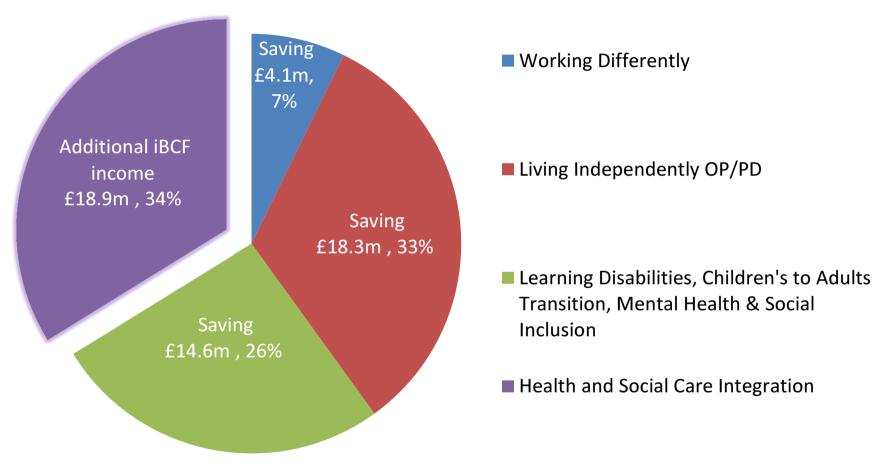
- Four main blocks within the proposals:
 - Use of additional health and social care integration funding
 - Living independently (OP/PD)
 - Learning disabilities, children's to adults transition, mental health and social inclusion
 - Working differently
- Underpinned by:
 - Demand management and prevention



Page 9

Adult Services Tt19

Achieving £55.9m Tt2019 Saving Target by work-stream





Health and Social Care Integration funding (£18.9m)

 Additional £18.9m national funding transfers into the Integration and Better Care Pooled Fund, from 2019/20 financial year

 Proposing to use this increase in the Improved Better Care Fund element to continue joint / integrated service delivery and protect core adult social care services

Living Independently (OP/PD) (£18.3m proposed)

- Focus on strengths based approaches; intermediate care / re-ablement, increased capacity for short-term stays, Technology Enabled Care and extra-care to enable more people to return home and to need less ongoing support
- Consider increasing client contributions
- In-house service efficiencies
- Review of day opportunities and development of alternative provision



LD, Children's to Adults, MH and Social Inclusion (£14.6m proposed)

- Support people into more flexible and modern ways of living that provide much greater independence; including employment and accessing wider community support
- Continue work with Children's Services and providers to support young people in transition; children's to adults
- Engaging with district councils to redesign Social Inclusion (homeless) services when they come to an end in March 2019 – HASC working group assisting review

Working Differently (£4.1m proposed)

- Entire department workforce working differently through increased use of technology, modern / flexible / mobile working, automation, business process efficiencies and some activity ceasing
- Projection of circa 150 FTE fewer posts, based upon current operating model
- Staff levels will be managed down through 'natural' turnover, redeployment of staff and voluntary redundancy where possible



Demand Management and Prevention

- Containing and reducing demand for services will be key within a reducing budget
- There will be a focus on initiatives and investment to help individuals and communities to do more for themselves, including access to better advice and information
- Key function to be further developed with the Voluntary and Community Sector and people who use services.



Public Health Savings

- Additional £4m of Public Health savings required by 2019/20
- Public Health grant will be £49.5m after total cash reductions of £8.3m since 2015/16
- These budget reductions are being taken forward on a different timescale from T19 and will report to the Executive Member for Public Health

Risk Highlights

- Risk that changes in the Department's service offer may reduce (or may be perceived to reduce) – managing the message and maintaining outcomes is key
- Adult social care case law turns upon circumstances in individual cases and as such some areas of risk are by their nature less predictable – oversight of practice and working with people and their representatives and co-producing are vital

Equality Impacts & mitigation

Health and Social Care Integration:

 Largely positive and will mainly benefit older people, people with life long conditions and people with disabilities

Living Independently (OP/PD):

- Impact: Some older people and people with physical disabilities may receive less formal domiciliary, residential and nursing care with greater expectations on families and communities – this may increase safety/wellbeing risk
- Mitigation: Working with partners, a range of approaches will be taken to seek to increase or maintain people's independence for longer and there will be ongoing investment in Demand Management and Prevention

Learning disabilities, children's to adults transitions, mental health and social inclusion:

- Impact: Fewer service users will be supported in residential care in favour of more flexible supported living;
 respite and day services may change/reduce with alternative provision identified for the most vulnerable; and services for homeless people may also reduce
- Mitigation: Packages of care will continue to be personalised to the needs of the individual; Direct Payments will be promoted to maximise service user choice; and district councils will be engaged to redesign Social Inclusion services for people who are homeless when the current service comes to an end in March 2019

Working Differently:

- Impact: There will be a reduction in the number of staff employed impacting on staff and potentially service users
- <u>Mitigation:</u> Staff levels will be managed down through 'natural' turnover, redeployment and VR as well as the impact on service users will be minimised through process efficiencies and use of technology



Balancing the Budget Consultation – Key findings

- The majority of respondents (65%) agreed that the County Council should continue with its financial strategy.
- Responses were relatively evenly split between those who tended to support **changes to local services** and those who did not (**50% agreed**, 45% disagreed and 5% had no view either way).
 - o Of all the options, this was respondents' least preferred.
- Two thirds of respondents (67%) agreed that the County Council should raise existing **charges** or introduce new charges to help cover the costs of running some local services.
- Over half of respondents (57%) agreed that the County Council should lobby the Government to vary the
 way some services are provided, and enable charging where the County Council cannot levy a fee due to
 statutory restrictions.
- Of all the options presented, generating **additional income** was the **most preferred** option.
- On balance, the majority of respondents **(56%) agreed** that the County Council should retain its current position not to **use reserves** to plug the budget gap.
 - o Of all the options, this was respondents' **second least preferred**.
- Respondents would prefer the County Council to continue with its plans to raise **Council Tax** in line with Government policy (**50**% ranked this as their preferred approach to increasing Council Tax).
 - o Of all the options, increasing Council Tax was respondents' **second most preferred**.
- More than half of those who responded (64%) agreed that the County Council should explore further the
 possibility of changing local government structures in Hampshire.



Consultation net popularity of proposals when

Respondents were asked to rank the seven options for balancing the County Council's budget by
order of preference. The image below shows how the options were ranked overall – from generating
additional income as the most preferred option to reducing and changing services as respondents'
least preferred option.

The rankings are based on how many times each option was chosen by a respondent as one of their



73%
Generating additional income



4/%
Increasing
Council Tax



45%
Introducing and increasing charges for some services



44%
Lobbying central Government for legislative change



45%
Changing local government arrangements in Hampshire



28%
Using the County
Council's reserves



22%
Reducing and changing services



T19 Key Messages

- Overall the complexities of the Transformation to 2019 programme will be delivered through three approaches (just about equal in terms of financial benefit);
 - Continue with and build upon the transformation created through T2017
 - Protect key services through application of the IBCF in order to achieve increased integration across social care and health
 - Undertake new transformational saving opportunities



...this will mean

- Strengths based approach maximising independence
- Identifying and developing increased integration between social care and health, as well as other partners / stakeholders
- Positive staff engagement
- Investment in Prevention and Demand Management
- Increased use of technology and Technology Enabled Care
- Capital investment to enable new service models
- Co-production with service user groups / others
- Resetting of public expectations about what we can do and about how people's needs will be met



Thank you

Graham Allen
Director of Adults' Health and Care

Graham.Allen@hants.gov.uk

